### Introduction to Methods & Field Experiments Training

October 6<sup>th</sup> – 10<sup>th</sup>, 2013 Abu Dhabi

### DAY ONE Introduction to Impact Evaluation



#### Why are we here?

- I. Background
- II. Understand the importance of this research project
- III. Develop your capacity to "commission" and "consume" impact evaluations

#### Why evaluate?

 Learn lessons to implement more effective programs that have societal impacts

#### Impact Evaluation Examples

#### Government led→



**IRC** Tuungane



**Progresa** 

Led by donor/NGO





**National Solidarity Program** 

#### Session I (a)

### **EVALUATION IN THE M&E CONTEXT**

#### What is Impact Evaluation?

## "Impact evaluation is not M&E, it is R&D (Research and Development)."

#### Overview

- Impact evaluation is still "exotic" to many NGOs & Government agencies
- Let's review:
  - Why impact evaluation?
  - Recent NGO & Government experience
  - Why is evaluation lagging?
  - Recommendations

#### Why impact evaluation?

- Effective governance = good policies and programs + good implementation of policies and programs (Do the right thing and do it well.)
- Impact evaluation tells us whether we have good policies and programs.
- Put differently, impact evaluation informs policy making. ("M&E" informs program management.)



#### Evaluation is lagging

"...But for the most part, these evaluations have been sporadic, inconsistently applied, and inadequately supported. The units formed to conduct evaluations too often are short lived and under resourced. Training and capacity building for evaluation have been inconsistent across agencies and, in many cases, insufficient to achieve the needed evaluation capacity and sustain it over time." AEA 2010



#### NGO & Government experience

- NGO and government experience:
  - US government:
    - Performance and Results Act (1993) followed by GPRAMA (2010) and even more recent calls by GAO and even USAID
    - Still not much impact evaluation.
  - OECD & international donors
    - 1995 Paris Declaration "managing for results"
    - Uneven progress

#### Why is evaluation lagging?

#### Why is evaluation lagging?

- M&E problem: Confusion about how impact evaluation relates to M&E. M&E is often just M.
- The accountability problem: accountability and learning produce conflicting incentives
- The ex-post problem: evaluation is seen to begin when the program ends
- The capacity building problem: capacity building for monitoring is different than for evaluation
- The methodology problem: recent debates on methodologies may scare program managers off
- The financing problem.

#### Recommendations

- The separation of monitoring and evaluation is crucial to institutionalizing evaluation. An evaluation policy is often key.
- Policy makers and program managers need capacity building in "commissioning" and "consuming" evaluations.
- Program managers need to be held accountable for (and rewarded for) learning, and not just implementation performance.

#### Session I (b)

#### WHY IMPACT EVALUATION?

#### What is impact?

#### **Quick exercise**

## Write down a definition of "project impact".

#### Project impact

"The measured outcome with the project compared to the measured outcome without, or in the absence of, the project."

"The extent to which the project altered the state of the world."

#### Case study

"Subsidizing Vocational Training for Disadvantaged Youth in Colombia: Evidence from a Randomized Trial," Orazio Attanasio, Adriana Kugler, and Costas Meghir. *AEJ: AE*, July 2011.



#### Case study

#### Jóvenes en Acción

Subsidized
 employment skills
 training to poor
 young people
 living in urban
 areas



 Last cohort, 2005, was randomly assigned to training after selection, making use of oversubscription

#### Program design

- 3 months classroom training
  - Variety of for-project and nonprofit training institutions, 70 categories of courses
- 3 months on the job training
  - Legally registered companies, unpaid internships
- Daily cash transfer for expenses

#### What was the impact?

#### Paid employment for women

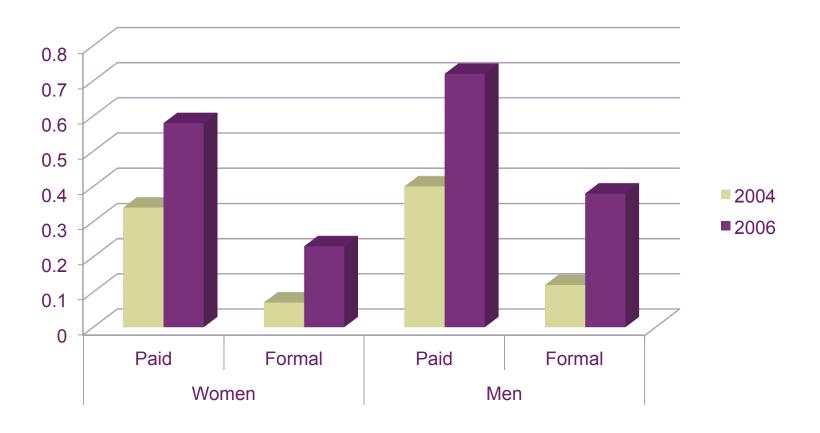
We do not know whether there were other changes in the labor market between 2004 and 2006

	Before	After 2006
Project	0.346	0.618
Comparison		

This analysis is outcome monitoring.

#### What else was going on?

Descriptive statistics for paid and formal employment before and after the project for the full sample



# So, based on outcome monitoring, is there project impact?



#### What was the impact?

#### Paid employment for women

	Before	After
Project		0.618
Comparison		0.550

This analysis could be considered basic program evaluation.



#### What was the impact?

#### Paid employment for women

	Before	After	But we do not know whether
Project		0.618	the project participants are
Comparison		0.550	the same kind of folks as the non-participants.

This measurement could be considered program evaluation.

# So, based on basic program evaluation, is there project impact?

## How can we measure project impact?



#### What was the impact?

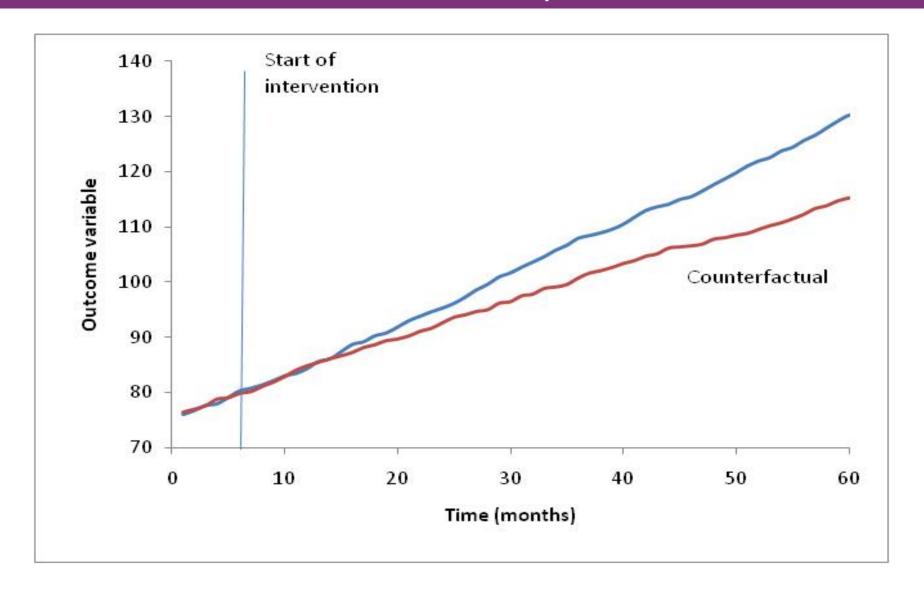
#### Paid employment for women

	Before	After
Project	0.346	0.618
Comparison	0.328	0.550

$$(0.618 - 0.346) - (0.550 - 0.328) = 0.150$$



#### The attribution problem



#### Counterfactual

 The counterfactual outcome is how program participants would have performed in the absence of the program.



#### What was the impact for men?

#### Paid employment for men

	Before	After
Project	0.427	0.702
Comparison		

Outcome monitoring suggests positive.



#### What was the impact for men?

#### Paid employment for men

	Before	After
Project		0.702
Comparison		0.689

Basic program evaluation suggests positive, but very little.



#### What was the impact for men?

#### Paid employment for men

	Before	After
Project	0.427	0.702
Comparison	0.358	0.689

(0.702 - 0.427) - (0.689 - 0.358) = -0.056Impact evaluation reveals none to negative impact.

#### Counterfactual vs. comparison

- Not all comparisons are counterfactuals.
- Difference in difference is the easiest (but often imprecise) way of moving to a counterfactual from a comparison.
- There are many better ways.
- Not all counterfactuals, however, are "controlled."

#### MINI INTERLUDE

#### When is an IE appropriate?

- Any time you really want to know project impact.
- When there is no proof of concept for widely implemented (or very costly) interventions.
- To test pilot interventions or designs for possible scale up.
- IE can answer much more than impact depending on the evaluation design

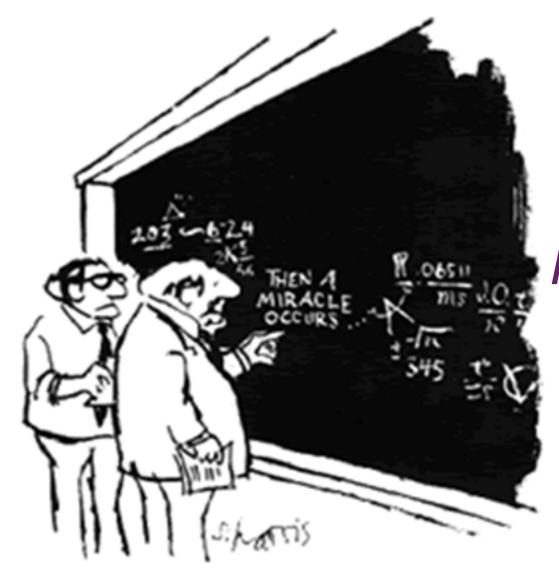
## Where do I begin?

- Identify the intervention of interest and obtain detailed project information.
- Based on the learning objectives, determine whether an IE is appropriate.
- Map out the theory of change.

# Session I (c)

# THEORY OF CHANGE

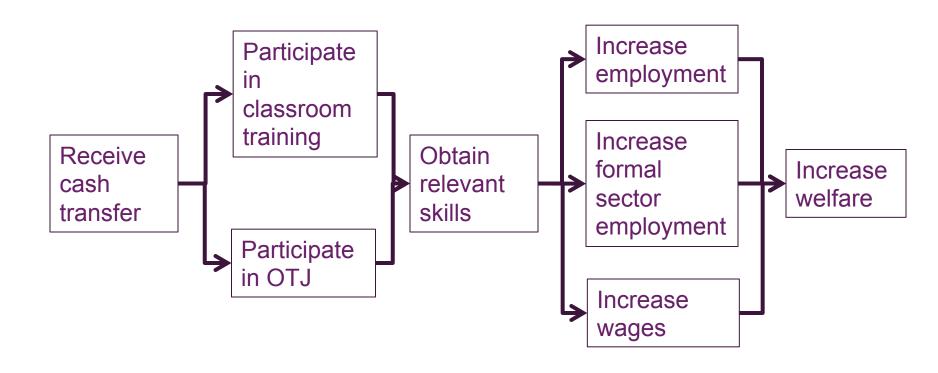
## Theory of change

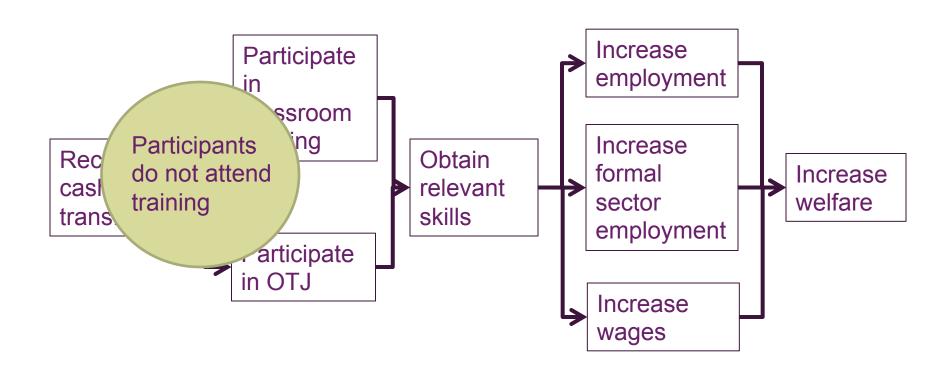


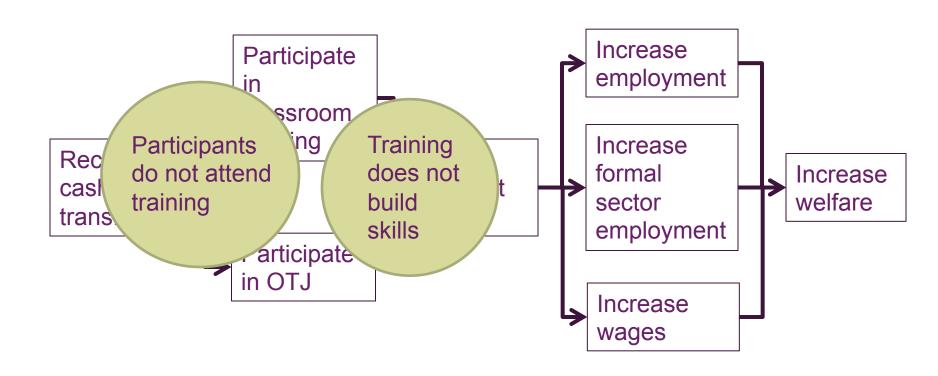
"I think you should be more explicit here in Stage 2..."

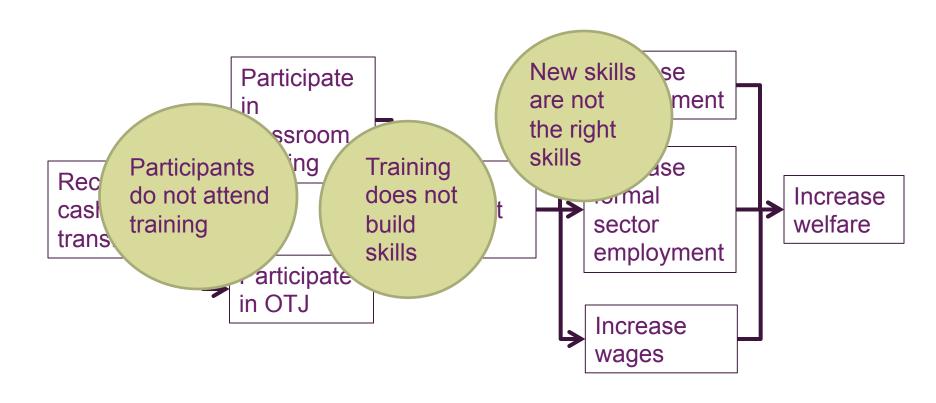
Participants
receive vocational
training program:
Classroom
training, OTJ, and
cash transfer

Increased paid employment Increased formal employment Increased wages





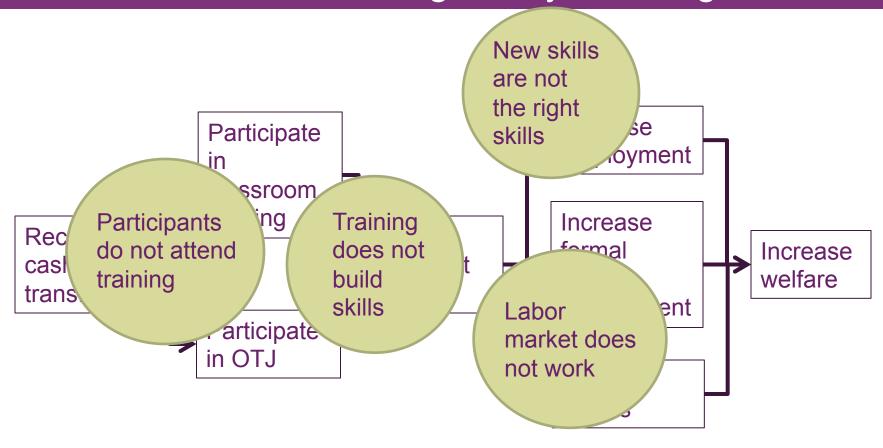


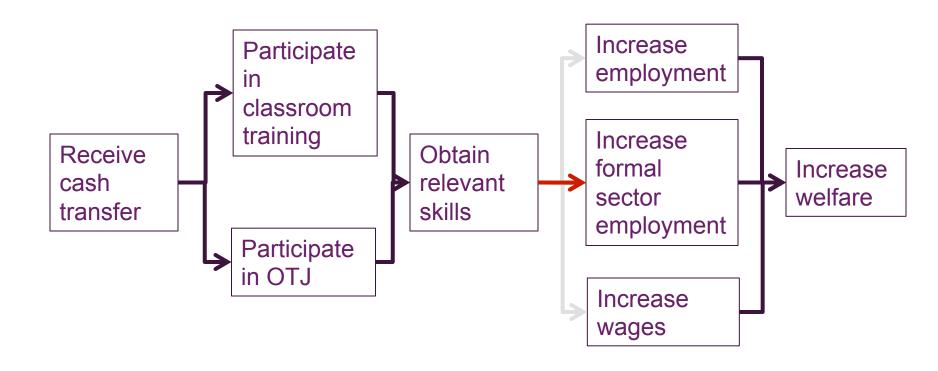


# Are the skills the right ones?

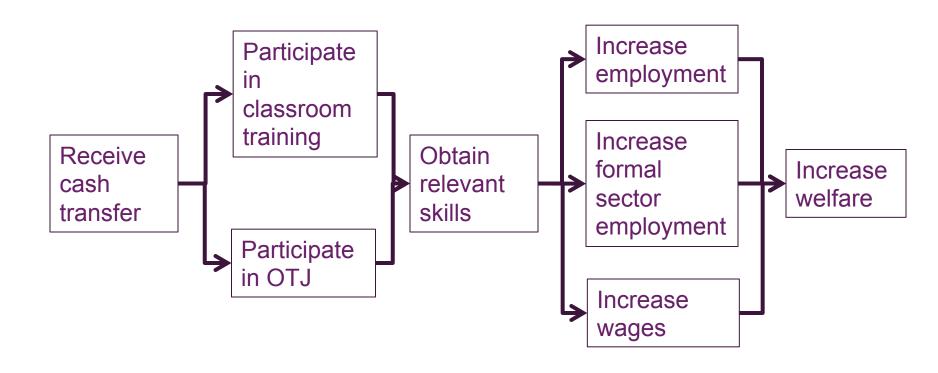
Table A	1—Distribution	n of Training Courses		
	Number of		Number of	
Course name	courses	Course name	courses	
Inventory and warehouse assistant		Agricultural machinery mechanic	1	
Taxi/bus driver	2 (	Cashiers' assistant	2	
Electrician		Plumbers' assistant	2	
Management assistant		Seamstress/industrial textile prod.	17	
Security guard/building maintenance		Library assistant	3	
Secretary/administrative assistant		Gas station assistant	3	
Sales representative Bakery assistant  Sean	istress/	industrial texti	le prod.	17
Kitchen/cooking assist			1	
Archival assistant 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1				3
I Harmacy assistant				
Doctor/dentist/nurse a	station	assistant		3
Curpenter	station	assistant		3
IT assistant		tol aggistant		2
Clinical lab assistant Auto/motorcycle mech	ronnei	ıtal assistant		3
,		4		1
Welding assistant Urga	Organic waste processor			
Graphic decion accietan		•		
Refrigeration equipmer 119	strial pr	roduction opera	tor	4
			101	
Client relations assistar	er culti	vation		5
				3
Wooden furniture paint Preschool teacher assistant		Fourism assistant	1	
Accounting assistant		Wooden machine operator	1	
Foreign trade assistant		Molding and foundry worker	2	
Beautician		Vocational training teacher	2	
Mail delivery assistant		ournalism assistant	1	
Real estate assistant		Bank teller	3	
Busboy/waiter/waitress	10 I	Physical rehabilitation	1	
Recreation assistant		Food processing	4	
Call center/telemarketing assistant		Quality control assistant	1	
Surveyor assistant	9	Worker safety assistant	1	
Gas installations	1			







## What are possible evaluation questions?



## What are possible evaluation questions?

- Do selected trainees require the cash transfer to participate?
- Is one type of training more effective than the other? Or are they interdependent?
- Which skills are the most relevant?
- What outcomes are most affected by vocational training?
- How are the impacts different for different groups?
- What are the long-term impacts?

#### Group discussion

- Review your group's case study
- Map out the theory of change for your project
  - Intervention
  - Mechanisms and intermediate outcomes
  - Final outcomes
- Debrief the whole group